# South Dublin County Council



Document reference number	Child Safeguarding Statement	Document initiated by	Human Resources
Telefence number	Statement	by	
<b>Revision number</b>	003	Document drafted by	Human Resources
Document reviewed by	Human Resources	Document ratified by	Director of CPCM
Date document ratified	14 July 2023	Date document implemented	14 July 2023
Assigned review period		Responsibility for implementation	Director of CPCM
Responsibility for review	Human Resources	Next review date	February 2025
Original issued by	Human Resources	Date of withdrawal of obsolete document	July 2023
Amendment history			I
Date	Date	Details of amendment	Approval signature
Rev 00	June 2018	Original	
Rev 01	Feb 2022	Statutory Review	COR
Rev 02	July 2023	Updating Details for Senior Social Worker Social Worker	COR



# Policy and Procedures for the

# **Protection and Safeguarding of Children**

February 2022

# Contents

Section One	Policy for the Protection and Safeguarding for Children		
Section Two	Reporting Procedures		
Section Three	Addressing Complaints / Allegations of Child Abuse		
Section Four	Procedure for a Provider of a 'Relevant Service <sup>1</sup> / Contractor supported by the Council through the provis of resources		
Appendix One	Types of Abuse	29	
Appendix Two	Details of TUSLA Social Work Teams	39	
Appendix Three	List of Mandated Persons Mandated Persons Incident Report Form		
Appendix Four	Relevant Services (Children First Act, 2015)	42	
Appendix Five	Definitions	44	
Appendix Six	Undertaking to adhere to Policy and Procedures	47	

<sup>&</sup>lt;sup>1</sup> See Children First Act, 2015. Any relevant work or activity which consists of the provision of – (a) educational, research, training, cultural, recreational, leisure, social or physical activities to children,

# **Section One**

# Policy for the Protection and Safeguarding of Children

# 1. Context

- 1.1 Children, because of their dependency and immaturity, are vulnerable to abuse in various forms. Parents or guardians have primary responsibility for the care and protection of their children. However, the Council has a responsibility to make sure that children and young people are kept safe from harm while they are availing of Council activities / services.
- 1.2 This Policy and Procedure has been developed in accordance with the Children First Act, 2015 and Children First: National Guidance 2017 for the Protection and Welfare of Children.

# 2. Purpose

- 2.1 The purpose of this document is to outline South Dublin County Council's mandatory policy and procedures for the protection and safeguarding of children in accordance with the Children First Act, 2015 and Children First: National Guidance for the Protection and Welfare of Children 2017.
- 2.2 This policy and procedure is supported by the Council's Child Safeguarding Statement / Statements and Codes of Behaviour / Behaviours for individual service areas.

# 3. Policy Statement

3.1 The Council is committed to a child-centred approach to our work with children in all our services and activities. The Council has a responsibility to ensure the protection and safeguarding of children.

- 3.2 The Council adheres to the Children First Act, 2015 and the Children
   First: National Guidance for the Protection and Welfare of Children
   2017 by implementing procedures covering:
  - 3.2.1 Appropriate recruitment and selection of employees and volunteers;
  - 3.2.2 Appropriate vetting procedures (in accordance with National Vetting Bureau Act, 2012 to 2016) for all relevant employees and volunteers;
  - 3.2.3 Appropriate management, supervision and training of employees, volunteers and work placement students;
  - 3.2.4 Reporting and recording of concerns, incidents, accidents and complaints that come to the attention of the Council;
  - 3.2.5 Reporting and recording of concerns, incidents, accidents and complaints made against the Council, Council employees / volunteers, any individuals taking undertaking work experience or internships within the Council;
  - 3.2.6 The reporting of suspected or disclosed abuse confidentially;
  - 3.2.7 Circulation of information as considered necessary to employees, volunteers, parents / guardians and users of Council's services.

# 4. Scope

- 4.1 This policy shall apply to:
  - 4.1.1 All Council employees and volunteers and any individuals taking undertaking work experience or internships within the Council;
  - 4.1.2 All Council functions, services and activities that impact with children;
  - 4.1.3 All relevant and appropriate contractors and providers who are supported by the local authority through the provision of resources.

# 5. Objectives

5.1 The policy objective is to strengthen the safety and welfare of children in their various interactions with the Council and to provide specific safeguards and support to employees and volunteers in contact with children and create a culture of safety which promotes the welfare of children and young people availing of the Council's services.

# 6. Relevant Legislation

- 6.1 There are a number of key pieces of legislation, codes of practice, standards and guidance that relate specifically to the reporting of child welfare and protection concerns;
  - 6.1.1 Children First Act, 2015
  - 6.1.2 Children First: National Guidance for the Protection and Welfare of Children 2017
  - 6.1.3 National Vetting Bureau (Children and Vulnerable Persons) Act, 2012 2016
  - 6.1.4 Safeguarding Guidance for Organisations. Tusla 2015
  - 6.1.5 Criminal Justice Act (Withholding of Information on Offences Against Children and Vulnerable Persons) Act, 2012
  - 6.1.6 Criminal Justice Acts, 2006 2013
  - 6.1.7 Occupiers Liability Act 1995
  - 6.1.8 Data Protection Acts 1988 2018
  - 6.1.9 Freedom of Information 1997 2014
  - 6.1.10 Local Government Act, 2014
  - 6.1.11 Protected Disclosures Act, 2014
  - 6.1.12 Equality Act, 2004
  - 6.1.13 Child Care Act, 1991
  - 6.1.14 Protections for Persons Reporting Child Abuse Act, 1998
  - 6.1.15 Criminal law (Sexual Offences) Act, 2017
- 6.2 The following provides a brief overview of the legislation;

6.3 It is not intended as legal opinion or advice and in the case of doubt the original legislation should be consulted.

# 6.4 Children First Act 2015

- 6.4.1 The Children First Act 2015 was given full effect on 11<sup>th</sup> December 2017. The Act provides for mandatory reporting of child welfare and protection concerns by key professionals and Organisations. One of the main objectives of the Children First Act 2015 and the Children First: National Guidance 2017 is to make sure that organisations working with children and young people keep them safe from harm while they are availing of that service. The legislation and this guidance relate to the obligations of relevant services to prevent, as far as practicable, deliberate harm or abuse to the children availing of their services. While it is not possible to eliminate all risk, organisations should put in place policies and procedures to manage and reduce risk to the greatest extent possible.
- 6.4.2 The Act places specific obligations on organisations that provide services to children and young people, including the requirement to:
  - 6.4.2.1 Keep children safe from harm while they are using relevant services;
  - 6.4.2.2 carry out a **risk assessment** to identify whether there is any risk that a child or young person could be harmed while receiving its services;
  - 6.4.2.3 develop a Child Safeguarding Statement which outlines the policies and procedures which are in place to manage the risks which have been identified; and
  - 6.4.2.4 appoint a relevant person to be the first point of contact in respect of the organisation's Child Safeguarding Statement.

# 6.5 Protections for Persons Reporting Child Abuse Act 1998

6.5.1 This Act protects the person making a report of suspected child abuse to designated officers of the Child and Family Agency (Tusla), the Health Service Executive (HSE) or to members of the Gardaí as long as the report is made in good faith and is not malicious. Designated officers also include persons authorised by the CEO of the Tusla to receive and acknowledge reports of mandated concerns about a child from mandated persons under the Children First Act 2015.

- 6.5.2 This legal protection applies to organisations as well as to individuals. This means that even if a report of suspected child abuse proves unfounded, a plaintiff who took an action would have to prove that the person who communicated the concern had not acted reasonably and in good faith in making the report. A person who makes a report in good faith and in the child's best interests may also be protected under common law by the defence of qualified privilege.
- 6.5.3 The full list of persons in Tusla and the HSE who are designated officers under the 1998 Act, can be found on the website of each agency (www.tusla.ie and www.hse.ie).

#### 6.6 Criminal Justice Act 2006 – Reckless Endangerment

6.6.1 Section 176 of this Act creates an offence where a person, who has authority or control over a child or an abuser, intentionally or recklessly endangers the child by causing or permitting the child to be placed or left in a situation which creates a substantial risk to the child of being a victim of serious harm or sexual abuse; or by failing to take reasonable steps to protect a child from such a risk while knowing that the child is in such a situation.

# 6.7 Criminal Justice (Withholding of Information on Offences against Children and Vulnerable Persons) Act 2012

6.7.1 The Act creates a criminal offence of withholding information relating to the commission of a serious offence, including a sexual offence, against a person under 18 years or a vulnerable person. The offence arises where a person knows or believes that a specified offence has been committed against a child or vulnerable person and he or she has information which would be of material assistance in securing the

apprehension, prosecution or conviction of another person for that offence and fails without reasonable excuse to disclose that information as soon as it is practicable to do so to a member of the Garda Síochána.

- 6.7.2 The Act requires that any person who has information regarding a serious offence against a child, which may result in charges or prosecution, must report this to An Garda Síochána. Failure to report under the Withholding Act is a criminal offence under that legislation. This obligation is **in addition to** any obligations under the Children First Act 2015.
- 6.7.3 The provisions of the withholding legislation are **in addition** to any reporting requirements under the Children First Act 2015.

#### 6.8 National Vetting Bureau Act, 2012 to 2016

- 6.8.1 National Vetting Bureau (Children and Vulnerable Persons) Act 2012 to 2016 provides the statutory basis for the vetting of persons carrying out relevant work with children or vulnerable persons.
- 6.8.2 The Act stipulates that a relevant organisation shall not permit any person to undertake **relevant work or activities** on behalf of the organisation, unless the organisation receives a vetting disclosure from the National Vetting Bureau in respect of that person. The Council is deemed to be a relevant organisation for the purposes of the Act and shall vet relevant employees and volunteers accordingly.

#### 7. Designated Child Protection Liaison Officer

- 7.1 The Council shall appoint at least one Designated Child Protection Liaison Officer to:
  - 7.1.1 receive and consider child welfare and protection concerns;
  - 7.1.2 carry out informal consultation with the Tusla;
  - 7.1.3 make formal child welfare and protection referrals to the Tusla;

7.1.4 maintain confidential records and inform parents / carers, where appropriate, if a report is to be submitted to the Tusla / An Garda Síochána (note it is not necessary to inform the family if the person making the report is of the reasonable opinion that by doing so may place the person making the report at risk of harm from the family).

#### 8. Mandated Persons

- 8.1 The Children First Act 2015 places a legal obligation on specific people to report to the Tusla any incidences of harm against a child which meet or exceed a specified threshold. These people have been designated as "mandated persons" under the legislation.
- 8.2 The Council, where relevant, will maintain a list of persons in the organisation who are mandated persons under the Act (Appendix Three).

# 9. Risk Assessment

9.1 Each relevant individual service area of the Council must undertake a risk assessment of any potential for harm to a child, while availing of the services of the Council and prepare a child safeguarding statement that shall include a written assessment of the risk and the procedures in place to manage and / or mitigate any risk identified.

# 10. Child Safeguarding Statement

- 10.1 In accordance with the Children First Act, 2015, the Council will prepare a Corporate Child Safeguarding Statement.
- 10.2 The Corporate Child Safeguarding Statement should include a written assessment of the risks and specify the procedures that are in place to:
  - 10.2.1 manage corporate risks identified;
  - 10.2.2 provide information and training to employees and volunteers on child protection and safeguarding issues;

- 10.2.3 enable employees / volunteers, whether a mandated person or otherwise, to make a report to Tusla in accordance with the Act or any guidelines issued by the Minister;
- 10.2.4 Maintain a list of persons in the organisation who are mandated persons under the Act,
- 10.2.5 appoint a relevant person in the organisation for the purposes of the Act.
- 10.2.6 Each relevant individual service area will also prepare a Service Specific Child Safeguarding Statement, which is a written statement that specify the service being provided, and the principles and procedures to be observed to ensure, as far as practicable, that a child who is availing of the service is safe from harm.
- 10.2.7 Make the statement available through circulation to all staff members and display the Child Safeguarding Statement publicly, making it available also to parents and guardians, Tusla and members of the public upon request.
- 10.3 The Specific Service Child Safeguarding Statement should provide an overview of the measures that the service has in place to make sure that children are protected from harm and may refer to more detailed policies which can be made available on request.
- 10.4 Upon completion, the specific service area Child Safeguarding Statement will be circulated to all relevant employees / volunteers and relevant services will display the Statement publicly and make it available to parents and guardians, Tusla and members of the public on request.
- 10.5 Each specific service Child Safeguarding Statement will be reviewed every two years, or sooner if there have been changes in any of the policies and procedures to which it relates.

# 11. Disciplinary Policy and Procedure Policy

- 11.1 Failure to comply with the Council's Child Safeguarding Policy and Procedure can result in disciplinary action, up to and including termination of employment in the case of more serious breaches in line with the Council's Disciplinary Policy and Procedure.
- 11.2 Malicious or vexatious allegations of child abuse made by employees / volunteers may be considered to be a disciplinary matter and dealt with accordingly.

#### 12. Record Maintenance, Confidentiality and Data Protection

- 12.1 The provision of information to the statutory agencies for the protection of a child is not a breach of confidentiality or data protection.
- 12.2 Records shall be kept in accordance with the Data Protection Act 1988

  2018 within an agreed Human Resources filing system and be
  available only to those directly involved and within the confines of the
  obligations and duties of the Data Protection Act 1988 2018.

# 13. Information and Training

- 13.1 The Council will make sure that appropriate employees and volunteers receive adequate and appropriate child welfare and protection information and training, in accordance with Children First: National Guidance 2017.
- 13.2 The Council will make sure that any employees who are mandated persons under the Children First Act, 2015 receive training specifically in relation to the statutory responsibilities of mandated persons under the Act.
- 13.3 The Council will make sure that Designated Child Protection Liaison Officers / Deputy Officers receive sufficient child protection and welfare information and training to enable them to undertake this role.

13.4 Training for identified frontline staff in Housing and Customer Care in Safeguarding the Child & Vulnerable Adult – Legal Reporting Obligations has been included on the training plan for 2022.

### 14. Mandated Persons

14.1 The Council is committed to maintaining a list of persons in the Council who are mandated persons under the Children First Act, 2015.

# Section Two: Reporting Procedures

# 2. Procedure for Employee / Volunteer Reporting Child Protection Concerns

2.1 Tusla should always be informed when a person has **reasonable grounds for concern** that a child may have been, is being, or is at risk of being abused or neglected. Ignoring what may be symptoms of abuse could result in ongoing harm to the child. It is not necessary to prove that abuse has occurred in order to report a concern to the Agency. All that is required is that there are reasonable grounds for concern. It is the role of Tusla to assess concerns that are reported to them. People who report concerns can be assured that their information will be carefully considered with any other information available and a child protection assessment will proceed where sufficient risk is identified.

# 2.2 What constitutes reasonable grounds for a child protection or welfare concern?

- 2.2.1 Evidence (for example injury or behaviour) that is consistent with abuse and is unlikely to have been caused in any other way.
- 2.2.2 Any concern in relation to possible sexual abuse.
- 2.2.3 Consistent signs that a child is suffering from emotional or physical neglect.

- 2.2.4 A child saying or indicating by other means that he or she has been abused.
- 2.2.5 Admission or indication by an adult or a child of an alleged abuse they committed.
- 2.2.6 An account from a person who saw the child being abused.
- 2.2.7 The determining factor when considering concerns about abuse is the impact on the child rather than the intention of the abuser.
- **2.3** The four main types of abuse are described in Appendix One and this outlines how abuse and neglect can be recognised.

# 2.4 Steps to be taken by an employee / volunteer who knows about or suspects child abuse

- a) An employee / volunteer who has a concern that a child has been or is at risk of being harmed has a duty to convey this concern to the Designated Child Protection Liaison Officer (or Deputy Officer) without delay. When conveying concerns to the Child Protection Liaison Officer, the employee / volunteer shall make immediate contact with one of the Deputy Designated Child Protection Liaison Officers or the Duty Social Worker without delay, either by phone or in person.
- b) The Deputy Designated Child Protection Liaison Officer may report the information to Tusla, who in turn, may notify An Garda Síochána. If necessary, the Deputy Designated Child Protection Officer or the Duty Social Worker will either input your information directly into Tusla's portal or you will be asked to email your concerns immediately and this information will then by submitted via the Tusla portal.
- c) In an emergency, or where there is an immediate risk to a child or where the Designated Child Protection Liaison Officer / Deputy or Tusla cannot be contacted, a report should be made directly to An Garda Síochána. In this instance, a Deputy Child Protection Liaison Officer or a Duty Social Worker should be informed of this

as soon as possible so that a report can be made via the Tusla Portal.

- d) If the suspected abuser is an employee / volunteer of the Council, the matter shall be brought to the immediate attention of the Chief Executive or nominated deputy.
- e) The person who first encounters a case of alleged or suspected abuse is not responsible for deciding whether or not abuse has occurred. That is a task for Tusla or An Garda Síochána.
- f) Under no circumstances should any individual employee or volunteer attempt to intervene or deal with the problem of abuse alone.

# 2.5 Talking to Parents / Carers about a Concern

- 2.5.1 The Children First Act 2015 does not require the person making the report to inform the family that a report under the legislation is being made to TUSLA. However, it is good practice to do so and where possible the person making the report, or the Designated Child Protection Liaison Officer should tell the family that a report is being made and the reasons for the decision.
- 2.5.2 It is not necessary to inform the family that a report is being made if by doing so the child will be placed at further risk or in cases where the family's knowledge of the report could impair the Tusla's ability to carry out a risk assessment. In addition, it is not necessary to inform the family if the person making the report is of the reasonable opinion that by doing so may place the person making the report at risk of harm from the family.

# 2.6 Standard Reporting Procedure for Designated Child Protection Liaison Officer

- 2.6.1 The guiding principles in relation to reporting child abuse or neglect may be summarised as follows:
  - the safety and well-being of the child must take priority over concerns about adults against whom an allegation may be made;
  - ii. reports of concerns should be made without delay to Tusla;

#### 2.7 Designated Child Protection Liaison Officer

- 2.7.1 The Designated Child Protection Liaison Officer in the Council is responsible for making sure that reporting procedures within the Council are followed so that child welfare and protection concerns are referred promptly to Tusla, in accordance with the Council's Reporting Procedure.
- 2.7.2 The Council has appointed the following person as the Designated Child Protection Liaison Officer and Child Protection Deputy Liaison Officers in accordance with the Children First Act 2015. The contact details for the Designated Child Protection Liaison Officer and Deputy Officer / Officers are as follows;

#### **Designated Child Protection Liaison Officer**

Director of Corporate Performance and Change Management – Lorna Maxwell

#### **Child Protection Deputy Liaison Officers**

Senior Social Worker – Vacant Administrative Officer, Human Resources – Caroline O'Reilly

Contact details for the **Support Contact Person in HR:** Administrative Officer, Human Resource – Dierdre Wall

- 2.7.3 The Designated Liaison Person / Deputy should record all concerns or allegations of child abuse brought to his / her attention, and all actions taken following receipt of a concern or allegation of child abuse.
- 2.7.4 Tusla should always be informed when a person has reasonable grounds for concern that a child may have been, is being, or is at risk of being abused or neglected. A report of a concern can be made in person, by telephone or in writing including by email, to the local social work duty service in the area where the child lives. Contact details for the Agency social work teams can be found on the Agency website (<u>www.tusla.ie</u>) and are outlined in Appendix Two.
- 2.7.5 If the Designated Child Protection Liaison Officer is unsure whether a concern should be reported to the Agency, the Agency can be contacted to informally discuss the concern. This provides an opportunity to discuss the query in general and to decide whether a formal report of the concern to the Agency is warranted. If the concern is below the threshold for reporting, the Agency may be able to provide advice in terms of keeping an eye on the child and other services that may be more suitable to meeting the needs of the child and / or family.

# 2.8 If you think a child is in immediate danger and the Agency cannot be contacted, you should contact the Gardaí without delay.

#### 2.8.1 What information to include

To help Tusla / Gardaí assess the concern they need as much information as possible.

This would include, where known;

- 2.8.1.1 the child's name, address and age;
- 2.8.1.2 the names and addresses of parents or guardians

- 2.8.1.3 names, if known of, who is allegedly harming the child or not caring for them appropriately
- 2.8.1.4 a detailed account of the grounds for concern (for example details of the allegation, dates of incidents, and description of injuries).
- 2.8.1.5 names of other children in the household;
- 2.8.1.6 name of school the child attends;
- 2.8.1.7 the name of the person making the report, contact details and relationship to the child
- 2.8.2 The more information available to social workers at an early stage the better able they will be to do a full check of their records, for instance to see if the child and / or a sibling was referred previously, or if an adult in the household had previous contact with the child protection services. It also assists social workers prioritise cases for attention, as they are not in a position to respond immediately to all cases but will always do so where a child is in immediate danger or at high risk of harm. It will also help the Agency to decide if another service would be more appropriate to help meet the needs of the child, such as, a community or family support service rather than a social work service.

#### 2.9 Summary Steps to be taken by the Child Protection Liaison Officer

- 2.9.1 When the designated Child Protection Liaison Officer receives a report about suspected or actual child abuse, they shall consider whether there are reasonable grounds for reporting it to Tusla.
- 2.9.2 Clarify or gain more information from the person reporting the concern about the matter. Recording and treating the information as confidential
- 2.9.3 Where there is any doubt or uncertainty, consult informally initially with Tusla;
- 2.9.4 Make a formal referral to Tusla through the Tusla portal
- 2.9.5 Report to An Garda Síochána if an emergency situation;

**2.10** Where reasonable grounds exist for the reporting of suspected or actual child abuse a report shall be made to Tusla through the Tusla portal by the Child Protection Liaison Officer or Duty Social Worker.

#### 2.10 Where decisions are made not to report a Concern

If the Designated Liaison Person decides **not** to report a concern to Tusla, the following steps should be taken:

- **2.11.1** The reasons for not reporting are to be recorded.
- **2.11.2** If any actions are taken as a result of the concern, these should be recorded.
- **2.11.3** The employee or volunteer who raised the concern should be given a clear written explanation of the reasons why the concern is not being reported to Tusla.
- 2.11.4 The employee or volunteer should be advised that if they remain concerned about the situation, they are free to make a report to Tusla or An Garda Síochána.

# 2.12 Anonymous Reports

2.12.1 While it is possible to report a concern without giving a name, however it may make it difficult for Tusla to assess the concerns.

It should be noted that it is not possible for mandated persons to submit a report of a mandated concern anonymously as to do so does not discharge the statutory obligations for a mandated person under the Act.

# 2.13 Designated Child Protection Liaison Officers and Mandated Persons

2.13.1 It is important to note that the statutory obligation of mandated persons to report under the Children First Act 2015 **must be** 

discharged by the individual who has the role of mandated **person** and cannot be discharged by the DLP on their behalf.

- 2.13.2 Some Designated Child Protection Liaison Officers (DLP) are mandated persons under the Children First Act 2015 and the statutory obligations of the mandated person under the Children First Act, 2015 will apply. In this case, if the Designated Child Protection Liaison Officers is made aware of a concern about a child that meets or exceeds the thresholds of harm for mandated reporting which have been set out in the Act, then they will have a statutory obligation to make a report to Tusla arising from their role as a mandated person.
- 2.13.3 While mandated persons have statutory obligations regarding reporting, they may make a report jointly with another person, whether the other person is a mandated person or not. In effect this means that a mandated person can make a joint report with a Designated Child Protection Liaison Officer.

The procedure for reporting a concern is as follows:



Designated Child Protection Liaison Officer or Duty Social Worker to inform parent / parents or guardian / guardians if making a report **unless doing so** would endanger the child or undermine the investigation

Designated Child Protection Liaison Officer to report to An Garda Síochána if unable to reach social worker – such as, during an emergency or during out of hours.

All concerns reported, actions taken, and outcomes should be recorded by the Designated Child Protection Liaison Officer in line with the Data Protection Act, 1988 – 2018.

# 2.14 Who are Mandated Persons?

- 2.14.1 Mandated persons are people who have ongoing contact with children and / or families who by virtue of their qualifications, training and experience are in a key position to help protect children from harm (see Appendix Three and for definition Appendix Seven.
- 2.14.2 A full list of employees who are classified as mandated persons under the Act can be found in Appendix Three.

# 2.15 Legal Obligations of a mandated person

- 2.15.1 Mandated persons have two main legal obligations under the Children First Act 2015;
  - to report harm of children above a defined threshold to Tusla, and
  - to assist the Agency, if requested, in assessing a concern which has been the subject of a mandated report.
- 2.15.2 Section 14 (1) of the Children First Act 2015 states:

"where a mandated person knows, believes or has reasonable grounds to suspect, on the basis of information that he or she has received, acquired or becomes aware of in the course of his or her employment or profession as such a mandated person, that a child –

- (a) has been harmed,
- (b) is being harmed, or
- (c) is at risk of being harmed,

he or she shall, as soon as practicable, report that knowledge, belief or suspicion, as the case may be, to the Agency."

2.15.3 The Children First Act 2015 section 14 (2) also places obligations on mandated persons to report any disclosures made by a child:

"Where a child believes that he or she –

- (a) has been harmed,
- (b) is being harmed, or
- (c) is at risk of being harmed,

and discloses this belief to a mandated person in the course of a mandated person's employment or profession as such a person, the mandated person shall, [...] as soon as practicable, report that disclosure to the Agency."

#### 2.16 Reporting Mandated Concerns

#### 2.16.1 Criteria for reporting: definitions and thresholds

The legislation states that mandated persons are required to report any knowledge, belief or reasonable suspicion that a child has been harmed, is being harmed, or is at risk of being harmed. The Act defines harm as assault, ill-treatment, neglect or sexual abuse, and covers single and multiple instances. The four types of abuse are described in Appendix One. The threshold of harm for each category of abuse at which mandated persons have a **legal** obligation to report concerns is outlined below.

- 2.16.2 A mandated person who has a concern about a child should make a decision as to whether the concern meets the threshold for a mandated report under the Act. Where satisfied that this threshold is reached, the mandated person should clearly identify on the report that it is a mandated report made under the Children First Act 2015. Concerns that do not reach the threshold for mandated reporting should still be reported as a standard report under Children First: National Guidance 2017 if they constitute a reasonable concern about the welfare or protection of a child.
- 2.16.3 If the mandated person is in doubt about whether the concern reaches the legal definition of harm for the purpose of making a mandated report Tusla can provide advice in this regard.Details of who to contact in this regard can be found on the Agency website.

#### 2.17 Disclosures of abuse from a child or young person

- 2.17.1 Mandated persons who receive a disclosure of harm from a child, which is above the thresholds set out in the Children First: National Guidance 2017 are required to make a mandated report of the concern to the Agency. Mandated persons are not required to judge the veracity (accuracy) of the claims or the credibility of the child.
- 2.17.2 The reporting requirements under the Children First Act 2015 apply only to information that a mandated person has received

or become aware of since the Act came into force, irrespective of whether the harm occurred before or after the commencement of the section on mandated reporting. However, reasonable concerns about past abuse where information came to the attention of the professional prior to the Act and there is a possible continuing risk to children can be reported to the Agency under the Children First: National Guidance 2017.

#### 2.18 Exemptions from requirements to report

2.18.1 The exceptions from requirements to report are outlined in the Children First: National Guidance 2017.

#### 2.19 Concerns developed outside of professional duties

2.19.1 The legal obligation to report under the Act applies to information that a mandated person acquires in the course of their profession or employment. It does not apply to information acquired outside their work, or information given to them in respect of a personal rather than a professional relationship. While the legal obligation to report only arises in relation to employment or professional duties, professionals should comply with the requirement of the Children First: National Guidance 2017 to report all reasonable concerns to the Agency.

#### 2.20 Making a mandated report

2.20.1 Section 14 of the Children First Act 2015 states that mandated persons are required to make a written report "as soon as practicable" to Tusla. A report of a concern should be submitted to the Agency using the Tusla Portal. It should be indicated that the person making the report is a mandated person and that the report is in relation to a mandated concern. Mandated persons should include as much relevant information as possible in the report of the concern as to do so will facilitate

effective and early intervention for the child and will reduce the likelihood of the Agency needing to contact the person making the report for further information.

- 2.20.2 The Children First Act 2015 requires Tusla to appoint authorised persons to receive mandated reports. The report must be submitted through the Tusla Portal. All mandated reports received by an Agency authorised person on a completed report will receive a formal acknowledgement of receipt by the Agency. Mandated persons should be aware that Tusla may not be able to provide feedback on the outcome of the case. However, the information which has been provided will be carefully considered with any other information available to Tusla, and a child protection assessment will proceed if sufficient risk is identified. Further detail on how the Agency deals with concerns they receive can be found in the Children First: National Guidance 2017.
- 2.20.3 Mandated persons are not required to report the same concern on more than one occasion. However, if a mandated person becomes aware of any **additional information** a further report should be made. In addition, a mandated person is not required to make a report where the sole basis for his or her knowledge, belief or suspicion of harm is as a result of becoming aware that another mandated person has made a report to Tusla in respect of the child concerned.

#### 2.21 Reporting in an emergency situation

2.21.1 In an emergency situation, where a mandated person knows or has reasonable grounds to suspect that a child may be at risk of immediate harm and needs to be removed to a place of safety, the Gardaí and Tusla should be contacted immediately. The details of how to contact the Agency, both during and outside of office hours can be found on the Agency's website (see Appendix Two). If the child needs immediate intervention and it is not possible to contact the Agency, you should contact the Gardaí. Where an emergency report is made, mandated persons must submit a formal written mandated report to the Agency within three days.

#### 2.22 Joint reporting

2.22.1 Mandated persons may make a report jointly with any other person, whether that other person is mandated or not. For example, this could arise in situations where a child is admitted to Accident and Emergency.

#### 2.23 Informing the family that a report is being made

- 2.23.1 The Children First Act 2015 does not require mandated persons to inform the family that a report under the legislation is being made to the Agency. However, it is good practice to do so and a mandated person should tell the family that a report is being made and the reasons for the decision.
- 2.23.2 It is not necessary to inform the family that a report is being made if by doing so the child will be placed at further risk, or in cases where the family's knowledge of the report could impair Tusla's ability to carry out a risk assessment. In addition, it is not necessary to inform the family if the person making the report is of the reasonable opinion that by doing so it may place the person making the report at risk of harm from the family.

#### 2.24 Informing the Designated Child Protection Liaison Officer

2.24.1 Designated Child Protection Liaison Officers are responsible for making sure that reporting procedures are followed correctly and promptly, and they act as liaison person with other agencies. Any mandated person / persons is / are required to inform the Designated Child Protection Liaison Officer or Deputy if a mandated report has been made and to provide a copy of the report. Mandated persons should be familiar with and adhere to any such requirements.

2.24.2 Mandated persons have a statutory obligation to report concerns of harm which meet or exceed the threshold set out in the Children First Act 2015 directly to Tusla. Mandated persons should be aware that the legal obligations under the Children First Act 2015 to report mandated concerns rest with them and not with the Designated Child Protection Liaison Officer. However, there is nothing in the Act to prevent mandated persons from either making a mandated report jointly with a Designated or Deputy Child Protection Liaison Officer or providing a copy of the mandated report they have submitted to the Agency for the information of the Designated or Deputy Liaison Officer.

#### 2.25 Consequences of non-reporting for Mandated Persons

2.25.1 The Children First Act 2015 does not impose criminal sanctions on mandated persons who fail to make a report to Tusla. However mandated persons should be aware that there are potential consequences for a failure to report (as outlined in Children First: National Guidance 2017).

#### 2.26 Sharing information

- 2.26.1 The Data Protection Acts do not prevent the sharing of information on a reasonable and proportionate basis for the purposes of the protection of children. This is in compliance with the principles of data protection.
- 2.26.2 Section 17 of the Children First Act, 2015 provides that it is an offence for a mandated person to disclose information to a third party which has been shared by Tusla during the course of an assessment unless the Agency has given the mandated person

written authorisation to do so. A person who fails to comply with this section is liable to a class A fine or imprisonment for a term not exceeding six months or both.

#### 2.27 Protection from civil liability

2.27.1 Mandated persons who are required to share information with Tusla in order to assist in the assessment of risk are protected from civil liability. Section 16 (3) of the Act states:

"If a mandated person furnishes any information (including a report), document or thing to the Agency pursuant to a request made under subsection (1), the furnishing of that information, document or thing shall not give rise to any civil liability in contract, tort or otherwise and nor shall the information, document or thing be admissible as evidence against that person in any civil or criminal proceedings."

#### 2.28 Training for Mandated Persons

- 2.28.1 Tusla provides information resources on Children First: National Guidance and legislation, including an e-learning module. This e-learning module, which is called **Introduction to Children First**, covers recognising and reporting child abuse, the role of mandated persons, including mandated assisting, and the responsibilities of organisations working with children to safeguard children using their services. Information on how you can access the e-learning module can be found on the Tusla website (www.tusla.ie).
- 2.28.2 Information is also available on the Tusla website to assist in developing other specific Children First Training (Tusla Children First Best Practice Principles for Organisations in Developing Children First Training Programmes).

# **Section Three**

# Addressing Complaints / Allegations of Child Abuse

# 3. Child Protection / Safeguarding Allegations against an Employee or Volunteer

- 3.1 Where an allegation of abuse of a child is made against an employee or volunteer the reporting procedure to the Statutory Authorities must be dealt with and managed by the Council, guided by the Council's Child Protection Liaison Officer / Officers as outlined under Children First: National Guidelines for the Protection and Welfare of Children 2017.
- 3.2 It is important to note that the investigation of suspected child abuse is the responsibility of the statutory authorities. South Dublin County Council is required to take any necessary protective measures that are proportionate to the level of risk and will balance its obligations to its employee with its obligations in respect of the best interests of children.
- 3.3 When an allegation of Child Abuse is made against an employee or volunteer, the following procedure shall be followed:
  - The Designated Child Protection Liaison Officer should be informed of the allegation;
  - The Designated Child Protection Liaison Officer should inform the Director of Corporate Performance and Change Management and the Support Contact Person in Human Resources (HR) of the allegation;
  - 3) The Designated Child Protection Liaison Officer should follow the Standard Reporting Procedure to Tusla (TUSLA).

- 4) The employee / volunteer should be informed by the Support Contact Person in HR, in confidence, that an allegation has been made against him / her the nature of the allegation and their response should be noted and passed on to TUSLA;
- 5) The key priority should be to make sure that no child is exposed to unnecessary risk. South Dublin County Council shall as a matter of urgency take any necessary protective measures. These measures should be proportionate to the level of risk.
- 6) The action to be taken by Human Resources should be guided by the agreed internal procedures that is the Council's Grievance and Disciplinary Procedures, the applicable employment contract and the rules of natural justice, where appropriate;
- The Chief Executive should be informed as soon as possible of the allegation by the Director Corporate Performance and Change Management.
- 3.4 Employees / volunteers may be subjected to erroneous or malicious allegations. Therefore, any allegation of abuse shall be dealt with sensitively and support will be offered to employees / volunteers through the Council's Employee Assistance Programme (EAP).

# **Section Four**

# 4. Procedure for a Provider of a 'Relevant Service<sup>2</sup> / Contractor Engaged by the Council through the provision of resources

- 4.1 It is the responsibility of each Provider of a 'Relevant Service' / Contractor supported by the Council through the provision of resources to undertake an assessment of any potential for harm to a child while providing the service.
- 4.2 It is the responsibility of each Provider of a 'Relevant Service' / Contractor, engaged by the Council for the provision of resources, to confirm they have a written Child Safeguarding Statement in place specifying the service being provided and outlining the procedures that are in place to;
  - 4.2.1 manage any child safeguarding risk identified;
  - 4.2.2 investigate an allegation against any staff member about any act, omission or circumstance in respect of a child availing of the service;
  - 4.2.3 select and recruit staff who are suitable to work with children;
  - 4.2.4 provide information and training to employees on child protection and safeguarding issues;
  - 4.2.5 enable employees / volunteers, whether a mandated person or otherwise, to make a report to Tusla in accordance with the Act or any guidelines issued by the Minister;
  - 4.2.6 maintain a list of persons in the organisation who are mandated persons under the Act;
  - 4.2.7 appoint a relevant person in the organisation for the purposes of the Act.

 $<sup>^2</sup>$  See Children First Act, 2015. Any relevant work or activity which consists of the provision of – (a) educational, research, training, cultural, recreational, leisure, social or physical activities to children,

- 4.3 The Service Specific Child Safeguarding Statement should provide an overview of the measures that the service has in place to ensure that children are protected from harm.
- 4.4 The Provider of a 'Relevant Service' / Contractor supported by the Council through the provision of resources should also have in place appropriate child protection policies and procedures.
- 4.5 The Council shall seek a signed declaration from the provider of a 'Relevant Service' / Contractor supported by the Council through the provision of resources, that they have read and understand the particulars outlined in the Children First Act, 2015, Children First: National Guidance 2017 and TUSLA Guidance.
- 4.6 The signed declaration should confirm the undertaking of a risk assessment and preparation of a Child Safeguarding Statement, and that the Provider / Contractor agrees to follow the guidelines on procedures and practices contained within.
- 4.7 The signed declaration should confirm that a vetting disclosure has been received in accordance with the National Vetting Bureau (Children and Vulnerable Persons) Act, 2012 to 2016 for any employee and / or volunteer carrying out 'regular work or activities' that is any work or activity which is carried out by a person, a necessary and regular part of which consists mainly of the person having access to, or contact with, children or vulnerable adults.

### Appendix One - Types of child abuse and how they may be recognised

Child abuse can be categorised into four main types: neglect, emotional abuse, physical abuse and sexual abuse. A child may be subjected to one or more forms of abuse at any given time. Abuse and neglect can occur within the family, in the community or in an institutional setting. The abuser may be someone known to the child or a stranger and can be an adult or another child. In a situation where abuse is alleged to have been carried out by another child, it should be considered a child welfare and protection issue for both children and child protection procedures should be adhered to for both the victim and the alleged abuser.

The important factor in determining whether behaviour constitutes abuse or neglect is the impact of that behaviour on the child rather than the intention of the parent / carer.

In the Children First: National Guidance 2017, 'a child' means a person under the age of 18 years, excluding a person who is or has been married.

The definitions of neglect and abuse presented in this section are not legal definitions. They are intended to describe ways in which a child might experience abuse and how this abuse may be recognised.

#### Neglect

Child neglect is the most frequent category of abuse, both in Ireland and internationally. Ongoing chronic neglect is recognised as being extremely harmful to the development and well-being of the child and may have serious long-term negative consequences.

Neglect occurs when a child does not receive adequate care or supervision to the extent that the child is harmed physically or developmentally. It is generally defined in terms of an omission of care, where a child's health, development or welfare is impaired by being deprived of food, clothing, warmth, hygiene, medical

care, intellectual stimulation, supervision and safety. Emotional neglect may also lead to the child having attachment difficulties. These factors include the extent, if any, of positive influence in the child's life, as well as the age of the child and the frequency and consistency of neglect.

Neglect is associated with, but not necessarily caused by, poverty. It is strongly linked with parental substance misuse, domestic violence and parental mental illness and disability.

Neglect, including serious neglect, may be apparent immediately and on the basis of one engagement. An example is a child who is seriously underweight (without a medical condition) and has persistent hair and skin infections from poor hygiene. This condition is not the result of a one-off lapse on the part of a parent.

Other forms of neglect may only emerge over time as a pattern emerges. For example, a child who suffers a series of ongoing minor injuries may not be having his or her needs met in terms of necessary supervision and safety. A child who consistently misses school may be being deprived of intellectual stimulation or adequate supervision.

A reasonable concern for the child's welfare would exist when neglect becomes typical of the relationship between the child and the parent or carer.

The following are features of child neglect:

- children being left alone without adequate care and supervision;
- malnourishment, lacking food, unsuitable food or erratic feeding;
- non-organic failure to thrive, such as, child not gaining weight due not only to malnutrition but also to emotional deprivation;
- failure to provide adequate care for the child's medical and developmental needs, including intellectual stimulation;
- inadequate living conditions unhygienic conditions, environmental issues, including lack of appropriate heating and furniture;
- lack of adequate clothing;
- inattention to basic hygiene;

- lack of protection and exposure to danger, including moral danger, or lack of supervision appropriate to the child's age;
- persistent failure to attend school;
- abandonment or desertion.

# Emotional abuse

Emotional abuse is the systematic emotional or psychological ill-treatment of a child as part of the overall relationship between a caregiver and a child. Once-off and occasional difficulties between a parent / carer and child are not considered emotional abuse. Abuse occurs when a child's basic need for attention, affection, approval, consistency and security are not met, due to incapacity or indifference from their parent or caregiver. Emotional abuse can also occur when adults responsible for taking care of children are unaware of and unable (for a range of reasons) to meet their children's emotional and developmental needs. Emotional abuse is not easy to recognise because the effects are not easily seen.

A reasonable concern for the child's welfare would exist when the behaviour becomes typical of the relationship between the child and the parent or carer.

Emotional abuse may be seen in some of the following ways:

- rejection;
- lack of comfort and love;
- lack of attachment;
- lack of proper stimulation (for example, fun and play);
- lack of continuity of care (for example, frequent moves, particularly unplanned);
- continuous lack of praise and encouragement;
- persistent criticism, sarcasm, hostility or blaming of the child;
- bullying;
- conditional parenting in which care or affection of a child is made contingent on his or her behaviours or actions;
- extreme over-protectiveness;
- inappropriate non-physical punishment (for example, locking child in bedroom);
- ongoing family conflicts and family violence;
- seriously inappropriate expectations of a child relative to his / her age and stage of development.

There may be no physical signs of emotional abuse unless it occurs with another type of abuse. A child may show signs of emotional abuse through their actions or emotions in several ways. These include insecure attachment, unhappiness, low self-esteem, educational and developmental underachievement, risk taking and aggressive behaviour.

It should be noted that no one indicator is conclusive evidence of emotional abuse. Emotional abuse is more likely to impact negatively on a child where it is persistent over time and where there is a lack of other protective factors.

## Physical abuse

Physical abuse is when someone deliberately hurts a child physically or puts them at risk of being physically hurt. It may occur as a single incident or as a pattern of incidents. A reasonable concern exists where the child's health and / or development is, may be or has been damaged as a result of suspected physical abuse.

Physical abuse can include the following:

- physical punishment;
- beating, slapping, hitting or kicking;
- pushing, shaking or throwing;
- pinching, biting, choking or hair-pulling;
- use of excessive force in handling;
- deliberate poisoning;
- suffocation;
- fabricated / induced illness;
- female genital mutilation.

The Children First Act 2015 includes a provision that abolishes the common law defence of reasonable chastisement in court proceedings. This defence could previously be invoked by a parent or other person in authority who physically disciplined a child. The change in legislation now means that in prosecutions relating to assault or physical cruelty, a person who administers such punishment to a child cannot rely on the defence of reasonable chastisement in the legal proceedings. The result of this is that the protections in law relating to assault now apply to a child in the same way as they do to an adult. There has been no change to the reporting requirements in relation to corporal punishment.

#### Sexual abuse

Sexual abuse occurs when a child is used by another person for his or her gratification or arousal, or for that of others. It includes the child being involved in sexual acts (masturbation, fondling, oral or penetrative sex) or exposing the child to sexual activity directly or through pornography.

Child sexual abuse may cover a wide spectrum of abusive activities. It rarely involves just a single incident and, in some instances, occurs over a number of years. Child sexual abuse most commonly happens within the family, including older siblings and extended family members.

Cases of sexual abuse principally come to light through disclosure by the child or his or her siblings / friends; from the suspicions of an adult and / or by physical symptoms.

An Garda Síochána will deal with any criminal aspects of a sexual abuse case under the relevant criminal justice legislation and the prosecution of a sexual offence against a child will be considered within the wider objective of child welfare and protection. The safety of the child is paramount and at no stage should a child's safety be compromised because of concern for the integrity of a criminal investigation.

In relation to child sexual abuse, it should be noted that, for the purposes of criminal law, the age of consent to sexual intercourse is 17 years for both boys

and girls. Any sexual relationship where one or both parties are under the age of 17 is illegal; however, it may not necessarily be regarded as child sexual abuse.

#### Bullying

It is recognised that bullying affects the lives of an increasing number of children and can be the cause of genuine concerns about a child's welfare.

Bullying can be defined as repeated aggression – whether it be verbal, psychological or physical – that is conducted by an individual or group against others. It is behaviour that is intentionally aggravating and intimidating and occurs mainly among children in social environments such as schools. It includes behaviours such as physical aggression, cyber bullying, damage to property, intimidation, isolation / exclusion, name calling, malicious gossip and extortion. Bullying can also take the form of abuse based on gender identity, sexual preference, race, ethnicity and religious factors. With developments in modern technology, children can also be the victims of non-contact bullying, through mobile phones, the Internet and other personal devices.

While bullying can happen to any child, some may be more vulnerable such as disabled children or children who have special educational needs, those from ethnic minority and migrant groups, from the Traveller community, lesbian, gay, bisexual or transgender (LGBT) children and those perceived to be LGBT and children of minority religious faiths.

There can be an increased vulnerability to bullying amongst children with special educational needs and particularly those who do not understand social cues and / or have difficulty communicating. Some children with complex needs may lack understanding of social situations and therefore trust everyone implicitly. Such children may be more vulnerable because they do not have the same social skills or capacity as others to recognise and defend themselves against bullying behaviour.

Bullying in schools is a particular problem due to the fact that children spend a significant portion of their time there and are in large social groups. In the first instance, the school authorities are responsible for dealing with such bullying. School management boards are required to have a code of behaviour and an antibullying policy in place. School personnel should be aware of their school's antibullying policy and of the relevant procedural guidelines.

In cases of serious instances of bullying where the behaviour is regarded as possibly abusive, or poses a serious risk to the health, development or welfare of a child, a referral may need to be made to the Children and Family Agency and / or An Garda Síochána.

## Appendix Two Contact Details TUSLA Social Work Teams

www.tusla.ie/get-in-touch/duty-social-work-teams/

TUSLA Area	Address	Telephone
		Number
Dublin South	Child and Family Agency,	076 695 5749
Central	Bridge House,	
	Cherry Orchard Hospital,	
	Dublin 10	
Dublin South	Child and Family Agency, Unit 9,	01 921 3400
East	Nutgrove Retail Park,	
	Churchtown, Dublin 14	
Dublin West	Chamber House	(01) 468 6267
	Chamber Square, Tallaght,	
	Dublin 24, D24 T281	
	Building 2, Vista Primary Care	(045) 839300
	Centre,	
	Ballymore Road,	
	Naas,	
	Co Kildare.	
	W91 HT2X	

## Appendix Three

#### Schedule of Mandated Persons

Schedule 2 of the Children First Act 2015 specifies the following classes of persons as Mandated Persons for the purposes of the Act:

- Registered medical practitioner within the meaning of Section 2 of the Medical Practitioners Act 2007.
- Registered nurse or registered midwife within the meaning of Section 2(1) of the Nurses and Midwives Act 2011.
- **3.** Physiotherapist registered in the register of members of that profession.
- **4.** Speech and language therapist registered in the register of members of that profession.
- **5.** Occupational therapist registered in the register of members of that profession.
- 6. Registered dentist within the meaning of Section 2 of the Dentists Act 1985.
- **7.** Psychologist who practises as such and who is eligible for registration in the register (if any) of members of that profession.
- Social care worker who practises as such and who is eligible for registration in accordance with Part 4 of the Health and Social Care Professionals Act 2005 in the register of that profession.
- Social worker who practises as such and who is eligible for registration in accordance with Part 4 of the Health and Social Care Professionals Act 2005 in the register (if any) of that profession.
- **10.** Emergency medical technician, paramedic and advanced paramedic registered with the Pre-Hospital Emergency Care Council under the Pre-

Hospital Emergency Care Council (Establishment) Order 2000 (S.I. No. 109 of 2000).

- Probation officer within the meaning of Section 1 of the Criminal Justice (Community Service) Act 1983.
- **12.** Teacher registered with the Teaching Council.
- **13.** Member of An Garda Síochána.
- Guardian ad litem appointed in accordance with Section 26 of the Child Care Act 1991.
- **15.** Person employed in any of the following capacities:
  - (a) manager of domestic violence shelter;
  - (b) manager of homeless provision or emergency accommodation facility;
  - (c) manager of asylum seeker accommodation (direct provision) centre;
  - (d) addiction counsellor employed by a body funded, wholly or partly, out of moneys provided by the Oireachtas;
  - (e) psychotherapist or a person providing counselling who is registered with one of the voluntary professional bodies;
  - (f) manager of a language school or other recreational school where children reside away from home;
  - (g) member of the clergy (howsoever described) or pastoral care worker (howsoever described) of a church or other religious community;
  - (h) director of any institution where a child is detained by an order of a court;
  - safeguarding officer, child protection officer or other person (howsoever described) who is employed for the purpose of performing the child welfare and protection function of religious, sporting, recreational, cultural, educational and other bodies and organisations offering services to children;
  - (j) child care staff member employed in a pre-school service within the meaning of Part VIIA (Part Seven A), of the Child Care Act 1991;

- (k) person responsible for the care or management of a youth work service within the meaning of Section 2 of the Youth Work Act 2001.
- **16.** Youth worker who—
  - (a) holds a professional qualification that is recognised by the National Qualifications Authority in youth work within the meaning of Section 3 of the Youth Work Act 2001 or a related discipline, and
  - (b) is employed in a youth work service within the meaning of Section 2 of the Youth Work Act 2001.
- **17.** Foster carer registered with the Agency.
- **18.** A person carrying on a pre-school service within the meaning of Part VIIA of the Child Care Act 1991.

Name of Mandated Persons	Job Title
Sean Logue	Senior Social Worker
Carin Doyle	Social Worker
Osa Holmstrom	Social Worker
Dervilla Teefy	Housing Welfare Officer
Mark Byrne	Social Worker

List of Mandated Persons – South Dublin County Council

# Appendix Four – Relevant Services (Schedule 1 of the Children First Act, 2015)

- Any work or activity which is carried out by a person, a necessary and regular part of which consists mainly of the person having access to, or contact with, children in—
  - (a) an establishment which provides early years' services within the meaning of Part VIIA (Part Seven A), of the Child Care Act 1991,
  - (b) a school or centre of education, both within the meaning of the Education Act 1998,
  - (c) any hospital, hospice, health care centre or other centre which receives, treats or otherwise provides physical or mental health services to children,
  - (d) a designated centre within the meaning of Section 2 of the Health Act 2007, in so far as it relates to an institution at which residential services are provided in accordance with the Child Care Act 1991 or to disabled children in relation to their disabilities,
  - (e) a special care unit provided and maintained in accordance with Section 23 K of the Child Care Act 1991,
  - (f) a children's detention school within the meaning of Section 3 of the Children Act 2001,
  - (g) a reception or accommodation centre which provides residential accommodation services to applicants for asylum under contract to the Department of Justice and Equality where children may be accommodated, or
  - (h) a centre which provides residential accommodation services to victims of domestic violence where children may be accommodated.
- Any work or activity which consists of the inspection of a service provided to a child under the Child Care Act 1991, the Education Act 1998, the Children Act 2001 or the Health Act 2007.

- Any work or activity which consists of the inspection, examination or investigation by the Office of the Ombudsman for Children under the Ombudsman for Children Act 2002.
- **4.** Any work or activity which consists of treatment (including assessment which may lead to treatment), therapy or counselling provided to a child.
- 5. Any work or activity which consists of the provision of—
  - (a) educational, research, training, cultural, recreational, leisure, social or physical activities to children,
  - (b) care or supervision of children, or
  - (c) formal consultation with, or formal participation by, a child in respect of matters that affect his or her life, whether or not for commercial or any other consideration.
- 6. Any work or activity which consists of the provision of advice or guidance services (including by means of electronic interactive communications), a necessary and regular part of which consists, mainly, of the person having access to, or contact with, children.
- 7. Any work or activity as a minister or priest or any other person engaged in the advancement of any religious beliefs which would or could bring that minister, priest or other person, as the case may be, into contact with a child.
- 8. Any work or activity as a driver of, or as an assistant to the driver, or as a conductor, or as a supervisor of children using a vehicle which is being hired or used only for the purpose of conveying children who are unaccompanied by a parent or guardian.
- 9. Any work or activity which is carried out by a member of An Garda Síochána, a necessary and regular part of which consists mainly of the person having access to, or contact with, children.

## **Appendix Five - Definitions**

#### 1. Child:

1.1 Person who has not attain 18 years of age, excluding a person who is or has been married (Child Care Act, 1991).

#### Child Safeguarding

A provider of a relevant service shall ensure, as far as practicable, that each child availing of the service from the provider is safe from harm while availing of that service.

#### 2. Employee

2.1 Any person who works for the Council under a contract for employment. This contract maybe expressed or implied and be oral or in writing. An employee may be employed full time or part time or in a temporary capacity.

(How to Develop and Implement a Safety and Health Management System: Local Government Sector Guidance Document LGMA 2007)

#### 'Contract of Employment':

Contract of Employment is a contract of service or apprenticeship, or any other contract whereby an individual agrees with another person, who is carrying on the business of an employment agency within the meaning of the Employment Agency Act 1971, and is acting in the course of that business, to do or perform personally any work or service for a third person (whether or not the third person is a party to the contract), whether the contract is express or implied and, if express, whether it is oral or in writing.

#### 3. Mandated Person

3.1 "Mandated Person" means a person who is a person specified inSchedule 2 of the Children First Act, 2015 (Appendix Three).

- 3.2 Relevant Employees of (Insert Name) Council may include;
  - (a) Social Care Worker who practises as such and who is eligible for registration in accordance with Part 4 of the Health and Social Care Professionals Act 2005 in the register of that profession.
  - (b) Social Worker who practises as such who is eligible for registration in accordance with Part 4 of the Health and Social Care Professionals Act 2005 in the register (if any) of that profession.
  - (c) Youth Worker who
    - holds a professional qualification that is recognised by the National Qualifications Authority in Youth Work within the meaning of Section 3 of the Youth Work Act 2001 or related discipline, and
    - is employed in a Youth Work Service within the meaning of Section 2 of the Youth Work Act 2001.

#### 4. Provider

- 4.1 "Provider" means, in relation to a relevant service, a person
  - (a) who owns, controls or manages the service, or is otherwise responsible for the running of that service, and
  - (b) who, in respect of the provision of such relevant service -
    - employs (whether under contract of employment or otherwise) one or more than other person to undertake any work or activity that constitutes a relevant service,
    - enters into a contract for services with one or more than one other person for the provision by the person of a relevant service, or
    - 3) permits one or more than one other person (whether or not for commercial or other consideration and whether or not as part of a course of education or training, including an internship scheme) to undertake any work or activity, on behalf of the person, that constitutes a relevant service.

## 4.2 'Relevant Service' as defined Children First Act, 2015

4.2.1 Any relevant work or activity which consists of the provision of – (a) educational, research, training, cultural, recreational, leisure, social or physical activities to children

#### 4.3 Contractor

4.3.1 "Contractor" means, a person(s) who is not a direct employee and provides a service on behalf of the Council. The contractor can be an employer or a self-employed person. The service provided can be once off or provided on a long-term basis.

#### 5. Concern

5.1 "A "concern" within the context of this policy is defined as the knowledge or suspicion that a child is at risk of or has been subjected to abuse or neglect. Such concerns should be supported by evidence or indicators of abuse and / or neglect."

#### 6. Volunteer

6.1 Any activity that involves spending time, unpaid, doing something that aims to benefit the environment or someone (individuals or groups) other than, or in addition to, close relatives. Central to this definition is the fact that volunteering must be a choice freely made by each individual. This can include formal activity undertaken through public, private and voluntary organisations as well as informal community participation.

(Volunteering UK).

## 7. Funded / Community Groups

- 7.1 Funded / Community Groups in the context of local authority service implies:
  - (a) a person or a group of persons, with the consent of a Local Authority, carrying out a service for a local authority. The Local

Authority may provide materials, equipment funding and the services of its employees to a person or group carrying out such services.

(b) a person or a group of persons that carries out a community initiative / activity that is grant aided or otherwise supported or assisted by the local authority.

## Appendix Six

Undertaking to adhere to Policy and Procedures for the Protection and Safeguarding of Children.

Ι_	 have read the

## (Print name and grade)

Policy and Procedures for the Protection and Safeguarding of Children and undertake to adhere to the contents in all aspects of my work with / on behalf of South Dublin County Council.

Date: \_\_\_\_\_

Signature: \_\_\_\_\_